

SF9013 - 0 - State-Aid Engineering and Design Variance Modified

Chief Author: **Scott Dibble**  
 Committee: **Transportation**  
 Date Completed: **3/11/2025 4:11:50 PM**  
 Lead Agency: **Transportation Dept**  
 Other Agencies:  
 Legislature

State Fiscal Impact	Yes	No
Expenditures	X	
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology		X
Local Fiscal Impact	X	

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

State Cost (Savings) Dollars in Thousands	Biennium			Biennium	
	FY2025	FY2026	FY2027	FY2028	FY2029
<b>Legislature</b>					
General Fund	-	4	4	4	4
<b>Transportation Dept</b>					
Trunk Highway	-	393	393	393	393
<b>State Total</b>					
General Fund	-	4	4	4	4
Trunk Highway	-	393	393	393	393
<b>Total</b>	-	<b>397</b>	<b>397</b>	<b>397</b>	<b>397</b>
<b>Biennial Total</b>			<b>794</b>		<b>794</b>

Full Time Equivalent Positions (FTE)	Biennium			Biennium	
	FY2025	FY2026	FY2027	FY2028	FY2029
<b>Legislature</b>					
General Fund	-	-	-	-	-
<b>Transportation Dept</b>					
Trunk Highway	-	3	3	3	3
<b>Total</b>	-	<b>3</b>	<b>3</b>	<b>3</b>	<b>3</b>

**Lead LBO Analyst's Comment**

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

**LBO Signature:** Laura Cecko    **Date:** 3/11/2025 4:11:50 PM  
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**State Cost (Savings) Calculation Details**

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

\*Transfers In/Out and Absorbed Costs are only displayed when reported.

<b>State Cost (Savings) = 1-2</b>		<b>Biennium</b>			<b>Biennium</b>	
<b>Dollars in Thousands</b>		<b>FY2025</b>	<b>FY2026</b>	<b>FY2027</b>	<b>FY2028</b>	<b>FY2029</b>
<b>Legislature</b>						
General Fund		-	4	4	4	4
<b>Transportation Dept</b>						
Trunk Highway		-	393	393	393	393
<b>Total</b>		<b>-</b>	<b>397</b>	<b>397</b>	<b>397</b>	<b>397</b>
<b>Biennial Total</b>				<b>794</b>		<b>794</b>
<b>1 - Expenditures, Absorbed Costs*, Transfers Out*</b>						
<b>Legislature</b>						
General Fund		-	4	4	4	4
<b>Transportation Dept</b>						
Trunk Highway		-	393	393	393	393
<b>Total</b>		<b>-</b>	<b>397</b>	<b>397</b>	<b>397</b>	<b>397</b>
<b>Biennial Total</b>				<b>794</b>		<b>794</b>
<b>2 - Revenues, Transfers In*</b>						
<b>Legislature</b>						
General Fund		-	-	-	-	-
<b>Transportation Dept</b>						
Trunk Highway		-	-	-	-	-
<b>Total</b>		<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Biennial Total</b>				<b>-</b>		<b>-</b>

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 Committee: **Transportation**  
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 Agency: **Transportation Dept**

State Fiscal Impact	Yes	No
Expenditures	X	
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology		X
Local Fiscal Impact	X	

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

State Cost (Savings)	Biennium			Biennium		
	Dollars in Thousands	FY2025	FY2026	FY2027	FY2028	FY2029
Trunk Highway	-	393	393	393	393	393
<b>Total</b>	-	<b>393</b>	<b>393</b>	<b>393</b>	<b>393</b>	<b>393</b>
<b>Biennial Total</b>			<b>786</b>			<b>786</b>

Full Time Equivalent Positions (FTE)	Biennium			Biennium	
	FY2025	FY2026	FY2027	FY2028	FY2029
Trunk Highway	-	3	3	3	3
<b>Total</b>	-	<b>3</b>	<b>3</b>	<b>3</b>	<b>3</b>

**LBO Analyst's Comment**

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

**LBO Signature:** Laura Cecko      **Date:** 3/11/2025 3:30:46 PM  
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**State Cost (Savings) Calculation Details**

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

\*Transfers In/Out and Absorbed Costs are only displayed when reported.

<b>State Cost (Savings) = 1-2</b>		<b>Biennium</b>			<b>Biennium</b>	
Dollars in Thousands		FY2025	FY2026	FY2027	FY2028	FY2029
Trunk Highway	-	393	393	393	393	393
<b>Total</b>		<b>-</b>	<b>393</b>	<b>393</b>	<b>393</b>	<b>393</b>
<b>Biennial Total</b>				<b>786</b>		<b>786</b>
<b>1 - Expenditures, Absorbed Costs*, Transfers Out*</b>						
Trunk Highway	-	393	393	393	393	393
<b>Total</b>		<b>-</b>	<b>393</b>	<b>393</b>	<b>393</b>	<b>393</b>
<b>Biennial Total</b>				<b>786</b>		<b>786</b>
<b>2 - Revenues, Transfers In*</b>						
Trunk Highway	-	-	-	-	-	-
<b>Total</b>		<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Biennial Total</b>				<b>-</b>		<b>-</b>

**Bill Description**

The bill modifies State-Aid engineering and design variances.

Sec 1 and 4

The commissioner must forgo review of geometric designs, except for the review of design standards for the vertical clearances for underpasses in Minnesota Rules, part 8820.2500, for county state-aid roadway projects

in a city or county that adopts alternative design standards. If a city has adopted an alternative design standard, a county may elect to use the same alternative design standard for the geometric design of a county state-aid project within the city.

For purposes of this subdivision, "qualifying alternative roadway design standard" includes an additional six publications.

Sec 3 & 6

These sections discuss the format in which political subdivisions can submit a formal request for a variance from county state-aid design rules to the commissioner.

Sec 2 and 5

A political subdivision must not be required to seek a variance from county state-aid design standards if the proposed deviation from rules is designed in accordance with a qualifying alternate roadway design guide provided in subdivision 1a.

If a variance is denied by the commissioner, the commissioner must notify the chairs and ranking minority members of the committees with jurisdiction over transportation and provide justification for denying the variance within 30 days of notifying the political subdivision of the denial. The justification must include the commissioner's reasoning for the denial and the recommendation of the advisory committee on variances and the reasoning used by the committee to approve or disapprove the variance.

The commissioner must not require a political subdivision to seek a variance under this section from design rules for 5 named items.

Sec 7

An advisory committee on design variances is established to investigate and determine a recommendation for each variance submitted under sections 162.02, subdivision 3a, and 162.09, subdivision 3a. The committee would be made up in whole or part of senators, house of representatives, county engineers, city engineers, county commissioners, city

elected officials, MnDOT Office of Transit and Active Transportation (OTA) representative and MnDOT State Aid representative. The committee must have at least six elected officials

The advisory committee must meet on call from the commissioner.

Upon request of the advisory committee, the commissioner must provide meeting space, technical support, and administrative services for the group.

By January 15 of each even-numbered year, the commissioner of transportation must submit a report to the chairs and ranking minority members of the legislative committees having jurisdiction over transportation policy and finance. The report must summarize the activities of any advisory committee on variances from the prior two years.

### **Assumptions**

MnDOT assumes any political subdivision that adopts a “qualifying alternative roadway design standard” would not be required to have a review and approval of the of the geometric design portion of the design plan by MnDOT State Aid. However, the plan would still need to be reviewed by MnDOT State Aid staff for conformity to the other parts Chapter 8820 Rules.

MnDOT State Aid staff would need to develop/grow/hire knowledge in the other design guidelines to understand the interplay and connection between those other adopted design guidelines and the state aid rules.

Any design plan that follows the state aid design standards, but utilizes the MnDOT Facility Design Guide, would require MnDOT Geometric Design Standards Unit staff to review the local agency plan.

Administration and management of the Advisory Committee on Variances would require additional staffing resources due to the size, complexity of membership, potential establishment of its own bylaws, reporting requirements, and being subject to the Minnesota Open Meeting Law.

There are additional notification and reporting requirements to chairs and ranking minority members of the legislative committees having jurisdiction over transportation policy and finance.

These staffing needs are represented by FTEs to help quantify work force impacts. The updated text, if enacted, would require the development of new implementation guidance, and updates to policies and practices, while also requiring additional review and oversight by MnDOT areas outside of the Office of State Aid. Additionally, the proposed variance process will require the development and maintenance of records to comply with the open meeting law, posting to the state register, etc.. These needs will be met through consultant contracts, across in-place teams outside of State Aid, and through the creation of new positions. The variance committee will be convened 4 times per year into perpetuity.

### **Expenditure and/or Revenue Formula**

With the proposed changes to the allowance of a different adopted design standard, the allowable use of the MnDOT Facility Design Guide as a normal design standard, changes to the Advisory Committee on Variances, and the additional reporting requirements, it is anticipated that this would require:

- 1 Principal Engineer or equivalent
  - o 56.10 hourly salary\*1.5 overhead\*2080 hours = \$175,032
- 1 Senior Engineer or equivalent
  - o 47.20 hourly salary\*1.5 overhead\*2080 hours = \$147,264
- 1 Administrative Assistant
  - o 22.51 hourly salary\*1.5 overhead\*2080 hours = \$70,231

Total Expenditures: \$175,032 + \$147,264 + \$70,231 = \$392,527 (rounded to \$393,000)

### **Long-Term Fiscal Considerations**

Salary and benefits for the three new full-time employees would continue.

### **Local Fiscal Impact**

For a local agency that adopts a “qualifying alternative roadway design standard”, it is anticipated that the time to review design plans would be greater by the MnDOT State Aid staff because the review will require an understanding of different standards being applied to the same project and where the interplay results and ensuring the remainder of the design plan meets State Aid Rules. State aid review and approval is still needed for funding participation, right of way, etc.

Because the state would not review any geometric design plans of a local agency that adopts a “qualifying alternative roadway design standard”, local agencies would have to perform their own QA/QC of their geometric design plans to ensure they meet design standards for constructability, compliance with state and federal statutes and requirements. For example, Minnesota statutes chapter 165, Bridges. The local agency would also need to confirm with FHWA that the design guide that the local agency adopts is in conformance with their requirements.

If a local agency chooses to utilize MnDOT’s Facility Design Guide for its geometric design, the review of that plan will likely take longer as it would need to be reviewed by the state aid representative(s) and the MnDOT Geometric Design Standards Unit.

There may be the need for fewer state aid design variances, which may accelerate a local agency’s project delivery timeline.

### **References/Sources**

MnDOT Office of State Aid for Local Transportation

#### **Agency Contact:**

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Chief Author: **Scott Dibble**  
 Committee: **Transportation**  
 Date Completed: **3/11/2025 4:11:50 PM**  
 Agency: **Legislature**

State Fiscal Impact	Yes	No
Expenditures	X	
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology		X
Local Fiscal Impact		X

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

State Cost (Savings)	Biennium			Biennium		
	Dollars in Thousands	FY2025	FY2026	FY2027	FY2028	FY2029
General Fund	-	4	4	4	4	4
<b>Total</b>	-	<b>4</b>	<b>4</b>	<b>4</b>	<b>4</b>	<b>4</b>
<b>Biennial Total</b>			<b>8</b>			<b>8</b>

Full Time Equivalent Positions (FTE)	Biennium			Biennium	
	FY2025	FY2026	FY2027	FY2028	FY2029
General Fund	-	-	-	-	-
<b>Total</b>	-	-	-	-	-

**LBO Analyst's Comment**

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

**LBO Signature:** Chloe Burns      **Date:** 3/11/2025 4:10:31 PM  
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**State Cost (Savings) Calculation Details**

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<b>State Cost (Savings) = 1-2</b>		Biennium			Biennium	
Dollars in Thousands	FY2025	FY2026	FY2027	FY2028	FY2029	
General Fund	-	4	4	4	4	4
<b>Total</b>	<b>-</b>	<b>4</b>	<b>4</b>	<b>4</b>	<b>4</b>	<b>4</b>
<b>Biennial Total</b>			<b>8</b>			<b>8</b>
<b>1 - Expenditures, Absorbed Costs*, Transfers Out*</b>						
General Fund	-	4	4	4	4	4
<b>Total</b>	<b>-</b>	<b>4</b>	<b>4</b>	<b>4</b>	<b>4</b>	<b>4</b>
<b>Biennial Total</b>			<b>8</b>			<b>8</b>
<b>2 - Revenues, Transfers In*</b>						
General Fund	-	-	-	-	-	-
<b>Total</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Biennial Total</b>			<b>-</b>			<b>-</b>

**Bill Description**

The bill, in part, requires the commissioner of Minnesota Department of Transportation (MnDOT) to notify the legislative leadership of committees with jurisdiction over transportation about denied variances and provide justification regarding the denial.

The bill also establishes an advisory committee on variances to investigate and determine a recommendation for each submitted variance request. The advisory committee membership includes two members of the Senate and two members of the House. No legislative member may serve on the committee on a variance request if the proposed project is located within the legislative member's district.

The commissioner of MnDOT must submit a report regarding each variance approved or disapproved to legislative leadership by January 15 of even-numbered years.

**Assumptions**

1. MnDOT will provide administrative support, meeting arrangements, and other such support to the advisory committee.
2. For this fiscal note we are using an assumption that the advisory committee will meet four times each fiscal year beginning FY26 within the Capitol campus to align with the MnDOT's fiscal note. For this note we assume that the four meetings each fiscal year will be held during interims.
3. The bill does not provide for payment of per diems or for the reimbursement of expenses of legislators serving on the advisory committee. However, legislative members could request reimbursement for expenses of engaging in legislative activity. This fiscal note is based on the assumption that the legislative members will be paid per diems and reimbursement for their expenses for interim meetings. Additional funds will be needed by the House and Senate.
4. Legislative member meeting participation costs includes the following per member, per legislative interim meeting: per diem (\$86 senators, \$86 representatives), and \$106 round trip mileage (152 round trip mile average). Half of the legislative members will be reimbursed for lodging expenses (\$150/night senators, \$175/night representatives).
5. We assume that the cost of the non-legislative members of the advisory committee and any associated cost will be addressed in the fiscal note by MnDOT.

**Expenditure and/or Revenue Formula**

Advisory Committee Legislative Members Meeting Participation Cost					
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Cost Category	FY25	FY26	FY27	FY28	FY29
Senate Member Mtg Participation Cost	0	2,139	2,139	2,139	2,139
House Member Mtg Participation Cost	0	2,239	2,239	2,239	2,239
Total Legislative Member Mtg Participation Cost (rounded)	0	4,000	4,000	4,000	4,000
Total Cost					
Cost Category	FY25	FY26	FY27	FY28	FY29
Total Legislative Member Mtg Participation Cost (rounded)	0	4,000	4,000	4,000	4,000
Total Cost (rounded)	0	4,000	4,000	4,000	4,000

**Long-Term Fiscal Considerations**

Projected cost will be ongoing.

**Local Fiscal Impact**

There may be local government cost but that is not addressed in this fiscal note.

**References/Sources**

Emily Adriaens, House of Representatives

Matt Gehring, House of Representatives

Eric Nauman, Minnesota Senate

Alexis Stangl, Minnesota Senate

Michelle Yurich, Legislative Coordinating Commission

**Agency Contact:** Diane Henry-Wangenstein

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